(Original	Signature of	Member)

109TH CONGRESS 1ST SESSION

H.R.

To designate the Northwestern Hawaiian Islands National Marine Refuge, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mr.	CASE	introduced	the f	following	bill;	which	was	referred	to	the	Comm	iittee
		O	n									

## A BILL

To designate the Northwestern Hawaiian Islands National Marine Refuge, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Northwestern Hawai-
- 5 ian Islands National Marine Refuge Act of 2005".
- 6 SEC. 2. FINDINGS.
- 7 The Congress finds the following:



	2
1	(1) The Northwestern Hawaiian Islands
2	(NWHI) and their associated waters encompass the
3	most isolated coral reefs in the world, with the high-
4	est proportion of marine endemic species, and a
5	plethora of valuable and unique natural and cultural
6	resources, most of which are highly vulnerable.
7	(2) These 1,200 miles of coral islands, sea
8	mounts, banks, and shoals are unquestionably the
9	healthiest and most extensive coral reefs in the
10	United States.
11	(3) This vast area of exceptional coral reef eco-
12	systems supports more than 7,000 marine species, of
13	which approximately one quarter are unique to the
14	NWHI.
15	(4) The waters of the NWHI must be set aside
16	as a fully protected national marine refuge to pre-
17	serve in perpetuity their unique and fragile eco-
18	systems, habitats, and communities of flora and
19	fauna, as well as areas of traditional Hawaiian cul-
20	tural significance.
21	(5) A Northwestern Hawaiian Islands National
22	Marine Refuge would best preserve and protect the
23	foraging grounds of the endangered monk seal, the
24	nesting green sea turtle, and the multitude of

seabirds that make the NWHI their home.



(6) Designating the waters of the NWHI as a
national marine refuge would also best preserve and
protect invaluable nursery and spawning grounds of
many species of fish and invertebrates, and may help
replenish severely depleted marine populations in the
main Hawaiian Islands.
(7) As yet, only a few invasive aquatic species
have become established in the NWHI and their as-
sociated waters, and continued vessel and other ac-
cess to this area is highly likely to cause further con-
tamination by alien aquatic species from the main
Hawaiian Islands and elsewhere.
(8) Establishing the waters of the NWHI as a
national marine refuge will protect and conserve the
largest contiguous coral reef ecosystem in the United
States and in the world and will strengthen global
protection of coral reef resources at a critical time.
(9) The preservation and protection of the wa-
ters of the NWHI as a national marine refuge is in
conformity with the findings and recommendations
on marine protected areas by the United States
Commission on Ocean Policy, the purposes of Execu-
tive Order 13196 of January 18, 2001, Executive
Order 13178 of December 4, 2000, Executive Order

13158 of May 26, 2000, the National Marine Sanc-



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1	tuaries Act (16 U.S.C. 1431 et seq.), the National
2	Wildlife Refuge System Administration Act of 1966
3	(16 U.S.C. $668dd$ et seq.), the Act of August $25$
4	1916, popularly known as the National Park Service
5	Organic Act (16 U.S.C. 1 et seq.), the National His-
6	toric Preservation Act (16 U.S.C. 470 et seq.), the
7	Wilderness Act (16 U.S.C. 1131 et seq.), the Endan-
8	gered Species Act of 1973 (16 U.S.C. 1531 et seq.)
9	the Marine Mammal Protection Act (16 U.S.C. 1361
10	et seq.), the Clean Water Act (33 U.S.C. 1251 et
11	seq.), the National Environmental Policy Act of
12	1969 (42 U.S.C. 4321 et seq.), and other pertinent
13	statutes.
14	SEC. 3. PURPOSES AND POLICIES.
15	The purposes and policies of this Act are as follows
16	(1) To designate the Northwestern Hawaiian
17	Islands National Marine Refuge.
18	(2) To set aside the waters of the NWHI as a
19	national marine refuge that fully preserves and pro-
20	tects in perpetuity the natural resources and cultural
21	heritage of the area described in section 6.
22	(3) To provide that the preservation of biodiver-
23	sity and the protection and conservation of the nat-

ural resources and cultural heritage of that area



1	shall be the exclusive basis for all associated deci-
2	sions by Federal agencies.
3	(4) To provide authority for comprehensive and
4	coordinated conservation and management of the
5	Northwestern Hawaiian Islands National Marine
6	Refuge utilizing ecosystem and precautionary man-
7	agement approaches and best available science.
8	(5) To allow research and other activities in the
9	Northwestern Hawaiian Islands National Marine
10	Refuge only for the purposes of understanding,
11	maintaining, protecting, and if necessary restoring
12	the natural biological communities, habitats, native
13	species, populations, and ecological processes of such
14	Refuge, in conformity with paragraph (3).
15	(6) To provide that all human activities in the
16	Northwestern Hawaiian Islands National Marine
17	Refuge shall be limited to those entirely consistent
18	with preservation and protection in the true nature
19	of a fully protected refuge, and that all commercial
20	use of such refuge shall be prohibited, in conformity
21	with paragraph (3).
22	(7) To provide that access to and transit
23	through the Northwestern Hawaiian Islands Na-
24	tional Marine Refuge shall be allowed only if author-

ized by a valid permit issued pursuant to this Act,



	v
1	except as necessary for valid law enforcement pur-
2	poses.
3	SEC. 4. DEFINITIONS.
4	As used in this Act, the following definitions apply:
5	(1) Native Hawaiian subsistence prac-
6	TICES.—The term "Native Hawaiian subsistence
7	practices"—
8	(A) means traditional Native Hawaiian
9	uses of ocean resources for the purposes of per-
10	petuating traditional knowledge, taking respon-
11	sibility and caring for the environment, engag-
12	ing in direct personal consumption while in the
13	NWHI or the Refuge, and strengthening cul-
14	tural and spiritual connections to the NWHI
15	and the Refuge; and
16	(B) does not include sale in any place of
17	any marine resources.
18	(2) Sustenance fishing.—The term "suste-
19	nance fishing" means harvesting any marine re-
20	sources for personal consumption while in the
21	NWHI or the Refuge, and only as incidental to
22	other permitted activity, with all such catch con-
23	sumed while in the NWHI or the Refuge.
24	(3) Refuge resources.—The term "Refuge
25	resources" includes all natural resources within the



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1	Refuge, including without limitation, mammals, fish,
2	including aquaria species and live fish trade species,
3	crustaceans, coral, live rock, fossil coral, rock, sand,
4	mollusks, sponges and other invertebrates, plants
5	and algae, and other species, subspecies, and any
6	part, product, egg, or offspring thereof.
7	(4) Vessel monitoring system.—The term
8	"vessel monitoring system" means real time satellite
9	position fixing transmitters that allow for remote
10	tracking of the position of vessels, and, where spe-
11	cifically permitted, communications with vessels.
12	(5) Cooperative management.—The term
13	"cooperative management" means management
14	under cooperative arrangements between the Na-
15	tional Ocean Service and other Federal agencies and
16	the State of Hawaii that specify how such agencies
17	and the State will cooperate with the National
18	Ocean Service in the management of the Refuge.
19	(6) Damages.—The term "damages"
20	includes—
21	(A) compensation for—
22	(i)(I) the cost of replacing, restoring,
23	or acquiring the equivalent of a Refuge re-



source; and

1	(II) the value of the lost use of a Ref-
2	uge resource pending its restoration or re-
3	placement or the acquisition of an equiva-
4	lent Refuge resource; or
5	(ii) the value of a Refuge resource in
6	the Refuge resource cannot be restored or
7	replaced or if the equivalent of such re-
8	source cannot be acquired;
9	(B) the cost of damage assessments under
10	section $9(b)(2)$ ;
11	(C) the reasonable cost of monitoring ap-
12	propriate to the injured, restored, or replaced
13	Refuge resources;
14	(D) the cost of curation and conservation
15	of archeological, historical, and cultural Refuge
16	resources; and
17	(E) the cost of enforcement actions under-
18	taken by the Secretary in response to the de-
19	struction or loss of, or injury to, a Refuge re-
20	source.
21	(7) Response costs.—The term "response
22	costs" means the costs of actions taken or author-
23	ized by the Secretary to minimize destruction or loss
24	of, or injury to, Refuge resources, or to minimize the

imminent risks of such destruction, loss, or injury,



1	including costs related to seizure, forfeiture, storage,
2	or disposal arising from liability under section 10.
3	(8) NWHI.—The term "NWHI" means the
4	Northwestern Hawaiian Islands, and encompasses
5	all terrestrial possessions of the United States from
6	the Island of Nihoa through and including Kure
7	Atoll.
8	(9) Refuge.—The term "Refuge" means the
9	Northwestern Hawaiian Islands National Marine
10	Refuge designated by section 5.
11	(10) ONMSR.—The term "ONMSR" means
12	the Office of National Marine Sanctuaries and Ref-
13	uges established under section 6.
14	SEC. 5. DESIGNATION.
15	(a) Designation.—The area described in this sec-
16	tion is designated as the Northwestern Hawaiian Islands
17	National Marine Refuge.
18	(b) Included Islands, Atolls, Rocks, and
19	Reefs.—Subject to the specific boundaries set forth in
20	subsections (c) and (d), the Northwestern Hawaiian Is-
21	lands National Marine Refuge shall include the islands,
22	atolls, rocks, reefs and other substrate, submerged reefs
23	and other substrate and oceans and waters of the North-

24 western Hawaiian Islands Archipelago between latitudes



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1	22 degrees and 30 degrees north and longitudes 161 de-
2	grees and 180 degrees west.
3	(c) Seaward Boundary.—
4	(1) IN GENERAL.—The seaward boundary of
5	the Refuge is a line that is 50 nautical miles from
6	the approximate geographic center positions of each
7	of Nihoa Island, Necker Island (also known as
8	Mokumanamana Island), French Frigate Shoals,
9	Gardner Pinnacles, Maro Reef, Laysan Island,
10	Lisianski Island, Pearl and Hermes Reef, Midway
11	Atoll and Kure Atoll, except that at Kure Atoll the
12	seaward boundary shall extend northwest by west
13	(approximately 300 compass degrees) to the limits of
14	the United States exclusive economic zone between
15	two parallel lines that are tangent to the 50 nautical
16	mile boundary around Kure Atoll.
17	(2) Intermediate areas.—Where the areas
18	described in paragraph (1) are not contiguous, par-
19	allel lines drawn tangent to and connecting those
20	semicircles of the 50 nautical mile areas that lie



23 (d) INLAND BOUNDARY.—The inland boundary of

around such areas shall delimit the remainder of the

24 the Refuge around each of the areas described in sub-

25 section (b) is, as appropriate—

21

22

Refuge.

1	(1) the seaward boundary of the Hawaiian Is-
2	lands National Wildlife Refuge;
3	(2) the seaward boundary of the Midway Atoll
4	National Wildlife Refuge; and
5	(3) the ordinary low watermark of Kure Atoll.
6	SEC. 6. MANAGEMENT.
7	(a) Establishment of Office.—There is estab-
8	lished within the National Ocean Service of the Depart-
9	ment of Commerce the Office of National Marine Sanc-
10	tuaries and Refuges.
11	(b) Primary Authority.—The Secretary of Com-
12	merce, acting through the ONMSR, has primary jurisdic-
13	tion and ultimate management authority and control over
14	the Refuge area and its resources.
15	(c) Management of Refuge.—The Secretary of
16	Commerce, acting through the ONMSR, shall provide for
17	the following:
18	(1) Cooperative management arrangements with
19	the Hawaiian Islands National Wildlife Refuge, Mid-
20	way Atoll National Wildlife Refuge, other appro-
21	priate Federal agencies, and the State of Hawaii, all
22	consistent with relevant authorities.
23	(2) Coordination among Federal agencies and

the Director of the National Science Foundation to



1	make vessels and other resources available for con-
2	servation and research activities in the Refuge.
3	(3) Research and monitoring for the purposes
4	of understanding, maintaining, protecting, and if
5	necessary restoring the natural biological commu-
6	nities, habitats, native species, populations, and eco-
7	logical processes of the Refuge.
8	(4) The cleanup and prevention of marine de-
9	bris in the Refuge.
10	(5) The anticipation and mitigation of threats
11	to Refuge resources and cooperation with other Fed-
12	eral and State agencies to maintain contingency
13	planning, emergency response, damage assessment,
14	and restoration measures.
15	(6) The development and maintenance of en-
16	forcement and surveillance programs to maximize
17	protection of the Refuge, including the use of new
18	technologies and coordination with the Coast Guard
19	and other relevant agencies.
20	(7) Identification, in consultation with Native
21	Hawaiian interests, of culturally significant, non-
22	commercial subsistence, cultural, and religious prac-
23	tices and locations within the Refuge.
24	(8) Any regulations, in addition to the con-

servation measures established under this Act, that



1	the Secretary determines are necessary to mange the
2	Refuge in accordance with this Act.
3	(9) A report to the Congress every 12 months
4	on the status of the Refuge.
5	(d) Memoranda of Agreement.—To promote co-
6	operative management of the entirety of the shallow areas
7	of the coral reef ecosystem throughout the Northwestern
8	Hawaiian Islands, the Secretary shall work with the Sec-
9	retary of the Interior and the Governor of the State of
10	Hawaii to enter into memoranda of agreement for the co-
11	operative management of the Refuge, Midway Atoll Na-
12	tional Wildlife Refuge, Hawaiian Islands National Wildlife
13	Refuge, and State waters and submerged lands within the
14	Northwestern Hawaiian Islands National Marine Refuge.
15	(e) Advisory Council.—
16	(1) ESTABLISHMENT.—The Secretary shall es-
17	tablish a Northwestern Hawaiian Islands National
18	Marine Refuge Advisory Council to provide advice
19	and recommendations to the Secretary regarding
20	management of the Refuge. The Federal Advisory
21	Committee Act (5 App. U.S.C.) shall not apply to
22	the Advisory Council.
23	(2) Functions.—The Advisory Council shall—
24	(A) review permitted activities pursuant to
25	the purposes, policies, and management require-



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1	ments of the Refuge, other pertinent laws, and
2	international conventions;
3	(B) recommend to the Secretary and to
4	other Federal officials such steps as it considers
5	necessary or desirable for the protection and
6	conservation of the natural and cultural re-
7	sources of the Refuge;
8	(C) in cooperation with the National Ocean
9	Service, recommend to the Secretary such revi-
10	sions of the endangered species list and threat-
11	ened species list, critical habitat designations,
12	and conservation measures pursuant thereto as
13	may be appropriate; and
14	(D) recommend to the Secretary, other ap-
15	propriate Federal officials, and the Congress,
16	such additional measures as it considers nec-
17	essary or desirable to further the purposes and
18	policies of this Act, including provisions for the
19	protection and exercise of the traditional prac-
20	tices of Native Hawaiians.
21	(3) Voting members.—The voting members of
22	the Advisory Council shall include the following:
23	(A) Two Native Hawaiian representatives,
24	including one Native Hawaiian elder with expe-

rience or knowledge regarding Native Hawaiian



1	subsistence, cultural, religious, or other prac-
2	tices in the Northwestern Hawaiian Islands.
3	(B) Three representatives from the science
4	community with experience specific to the
5	Northwestern Hawaiian Islands and with exper-
6	tise in at least one of the following areas:
7	(i) Marine mammal science.
8	(ii) Coral reef ecology.
9	(iii) Native marine flora and fauna of
10	the Hawaiian Islands.
11	(iv) Oceanography.
12	(v) Any other scientific discipline the
13	Secretary determines to be appropriate.
14	(C) Two representatives from nongovern-
15	mental wildlife, marine life, environmental, or
16	conservation organizations with a demonstrated
17	interest in conservation and protection of refuge
18	resources.
19	(4) Nonvoting members.—The nonvoting
20	members of the Advisory Council shall include the
21	following:
22	(A) One representative from the State of
23	Hawaii appointed by the Governor.
24	(B) One representative from each of the
25	Department of the Interior, the Coast Guard,



1	the National Marine Sanctuary Program, and
2	the Marine Mammal Commission.
3	(5) Compensation and expenses.—The vot-
4	ing members of the Advisory Council who are not
5	employed by the Federal Government or any State
6	or local government shall receive compensation at
7	the daily rate or the daily equivalent rate for step
8	7 of GS-15 of the General Schedule under section
9	5332 of title 5, United States Code, when engaged
10	in the actual performance of duties for the Council
11	The voting members of the Council shall be reim-
12	bursed for actual expenses incurred in the perform-
13	ance of their duties, including travel expenses and
14	per diem in lieu of subsistence, as authorized by sec-
15	tion 5703 of title 5, United States Code for persons
16	in Government service employed intermittently. Non-
17	voting members and Council staff members may be
18	reimbursed for actual expenses.
19	(6) Staffing and assistance.—The Sec-
20	retary may make available to the Council any staff
21	information, administrative services, or assistance
22	the Secretary determines are reasonably required to
23	enable the Council to carry out its functions.
24	(7) Public participation and procedural

MATTERS.—The following guidelines apply with re-



1	spect to the conduct of business meetings of the
2	Council:
3	(A) Each meeting should be open to the
4	public, and interested persons should be per-
5	mitted to present oral or written statements on
6	items on the agenda.
7	(B) Emergency meetings may be held at
8	the call of the chairman or presiding officer.
9	(C) Minutes of each meeting should be
10	kept and contain a summary of the attendees
11	and matters discussed.
12	SEC. 7. PROTECTION AND CONSERVATION MEASURES.
13	(a) Vessel Requirement.—Any United States-
14	flagged vessel over 25 feet in length traveling through or
15	in the Refuge—
16	(1) shall be inspected for and certified to be
17	free of any species alien to the NWHI, including any
18	hull-encrusting organisms, by an inspector author-
19	ized by the head of ONMSR within no more than 14
20	days before entering the Refuge;
21	(2) shall carry an approved and active vessel
22	monitoring system;
23	(3) shall carry a Federal Government observer;



1	(4) shall post a \$1,000,000 vessel-grounding
2	bond, or carry an equivalent amount of vessel
3	grounding insurance; and
4	(5) shall notify the Refuge manager by tele-
5	phone, radio, or other electronic means when enter-
6	ing and leaving the Refuge.
7	(b) Prohibited Activities.—Except as authorized
8	by a permit under subsection (d), it shall be unlawful for
9	any person to take, injure, destroy, cause the loss of, or
10	disturb any Refuge resource, including the following acts:
11	(1) To possess, sell, offer for sale, purchase, im-
12	port, export, deliver, carry, transport, or ship by any
13	means any Refuge resource taken in violation of this
14	section.
15	(2) To anchor in any area of the Refuge that
16	contains available mooring buoys, or to anchor out-
17	side an available anchoring area if such area has
18	been designated by the Secretary.
19	(3) To touch living coral or live rock in the Ref-
20	uge.
21	(4) To anchor a vessel in the Refuge on any liv-
22	ing coral or live rock with an anchor, an anchor
23	chain, or an anchor rope when visibility is such that



the seabed can be seen.

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1	(5) To explore for, develop, or produce oil, gas,
2	or any mineral in the Refuge.
3	(6) To drill into, dredge, or otherwise alter the
4	seabed in the Refuge.
5	(7) To construct, place, or abandon any struc-
6	ture, material, or other matter on the seabed in the
7	Refuge.
8	(8) To discard plastic in the Refuge, including
9	any synthetic rope, synthetic fishing net, or plastic
10	garbage bag.
11	(9) To discard rags, glass, metal, bottles, crock-
12	ery, paper products, dunnage, lining, or packing ma-
13	terial in the Refuge that will float, or any similar
14	refuse.
15	(10) To discharge or deposit any material or
16	other matter in the Refuge, or to discharge or de-
17	posit any material or other matter outside the Ref-
18	uge that subsequently enters the Refuge and injures
19	any resource of the Refuge, except the following may
20	be discharged or deposited by permit only:
21	(A) Fish parts used in and during oper-
22	ations authorized under this Act.
23	(B) Biodegradable effluent incident to ves-
24	sel use and generated by a marine sanitation

device in accordance with section 312 of the



	20
1	Federal Water Pollution Control Act (33 U.S.C.
2	1322).
3	(C) Water generated by routine vessel op-
4	erations, including water from deck washdown
5	and gray water as defined in section 312 of the
6	Federal Water Pollution Control Act (33 U.S.C.
7	1322), but excluding oily wastes from bilge
8	pumping.
9	(D) Cooling water from vessels or engine
10	exhaust.
11	(11) To interfere with the enforcement of this
12	Act by—
13	(A) refusing to allow any officer authorized
14	to enforce this Act to board a vessel that is sub-
15	ject to such person's control, other than a vessel
16	operated by the Department of Defense or the
17	Coast Guard, for the purposes of conducting
18	any search or inspection in connection with the
19	enforcement of this Act;
20	(B) resisting, opposing, impeding, intimi-
21	dating, harassing, bribing, interfering with, or
22	forcibly assaulting any person authorized by the
23	Secretary to implement this Act or any such
24	authorized officer in the conduct of any search

or inspection performed under this Act;



1	(C) knowingly and willfully submitting
2	false information to the Secretary or any officer
3	authorized to enforce this Act in connection
4	with any search or inspection conducted under
5	this Act; or
6	(D) violating any provision of this Act or
7	any regulation or permit issued pursuant to this
8	Act.
9	(c) Compensation for Displaced Fishermen.—
10	Any person who, on the date of the enactment of this Act,
11	holds a valid Federal permit that authorizes fishing in a
12	NWHI or Refuge fisher and is actively engaged in fishing
13	under such permit during the 1-year period preceding the
14	date of the enactment of this Act shall be eligible for fish-
15	eries disaster relief under section 312(a) of the Magnuson-
16	Stevens Fishery Conservation and Management Act (16
17	U.S.C. 1861a(a)).
18	(d) Permits.—
19	(1) IN GENERAL.—The Secretary of Commerce,
20	acting through the National Ocean Service, may
21	issue permits only for activities in the Refuge that
22	are consistent with this Act. In issuing such permits,
23	the Secretary shall apply the precautionary ap-
24	proach, particularly in any case in which there is a



1	lack of information regarding the potential impacts
2	of any activity.
3	(2) Permitable activities.—The Secretary
4	may issue permits under this subsection for—
5	(A) research for the purposes of assessing
6	and monitoring the health of Refuge eco-
7	systems, which may include extraction of a
8	small amount of natural resources otherwise
9	prohibited by subsection (b);
10	(B) Native Hawaiian subsistence practices;
11	(C) sustenance fishing for pelagic and
12	bottomfish species using pole and line, trolling
13	and handline methods within the Refuge, except
14	where specifically prohibited;
15	(D) marine debris removal; and
16	(E) other activities in furtherance of the
17	purposes and policies of this Act.
18	SEC. 8. ENFORCEMENT.
19	(a) In General.—The Secretary shall conduct such
20	enforcement activities as are necessary and reasonable to
21	carry out this Act.
22	(b) Powers of Authorized Officers.—Any per-
23	son who is authorized to enforce this act may—
24	(1) board, search, inspect, and seize any vessel
25	suspected of being used to violate this Act or any



1	regulation or permit issued under this Act and any
2	equipment, stores, and cargo of such vessel;
3	(2) seize wherever found any Refuge resource
4	taken or retained in violation of this Act or any reg-
5	ulation or permit issued under this Act;
6	(3) seize any evidence of a violation of this Act
7	or of any regulation or permit issued under this Act;
8	(4) execute any warrant or other process issued
9	by any court of competent jurisdiction;
10	(5) exercise any other lawful authority; and
11	(6) arrest any person, if there is reasonable
12	cause to believe that such person has committed an
13	act prohibited by section 8(b)(11).
14	(c) Criminal Offenses.—
15	(1) Offenses.—A person is guilty of an of-
16	fense under this subsection if the person commits
17	any act prohibited by section 8(b)(11) of this Act.
18	(2) Punishment.—Any person that is guilty of
19	an offense under this subsection—
20	(A) except as provided in subparagraph
21	(B), shall be fined under title 18, United States
22	Code, imprisoned for not more than 6 months,
23	or both; or
24	(B) in the case of a person who in the

commission of such an offense uses a dangerous



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1	weapon, engages in conduct that causes bodily
2	injury to any person authorized to enforce this
3	Act or any person authorized to implement the
4	provisions of this Act, or places any such per-
5	son in fear of imminent bodily injury, shall be
6	fined under title 18, United States Code, im-
7	prisoned for not more than 10 years, or both.
8	(d) Civil Penalties.—
9	(1) CIVIL PENALTY.—Any person subject to the
10	jurisdiction of the United States who violates this
11	Act or any regulation or permit issued under this
12	Act shall be liable to the United States for a civil
13	penalty of not more than \$100,000 for each such
14	violation, to be assessed by the Secretary. Each day
15	of a continuing violation shall constitute a separate
16	violation.
17	(2) Notice.—No penalty shall be assessed
18	under this subsection until after the person charged
19	has been given notice and an opportunity for a hear-
20	ing.
21	(3) In Rem Jurisdiction.—A vessel used in
22	violating this Act or any regulation or permit issued
23	under this Act shall be liable in rem for any civil
24	penalty assessed for such violation. Such penalty

shall constitute a maritime lien on the vessel and



may be recovered in an action in rem in the district
court of the United States having jurisdiction over
the vessel.

- (4) Review of civil penalty.—Any person against whom a civil penalty is assessed under this subsection may obtain review in the United States district court for the appropriate district by filing a complaint in such court not later than 30 days after the date of such order.
- (5) Collection of Penalties.—If any person fails to pay an assessment of a civil penalty under this section after it has become a final and unappealable order, or after the appropriate court has entered final judgment in favor of the Secretary, the Secretary shall refer the matter to the Attorney General, who shall recover the amount assessed in any appropriate district court of the United States. In such action, the validity and appropriateness of the final order imposing the civil penalty shall not be subject to review.
- (6) Compromise or other action by secretary.—The Secretary may compromise, modify, or remit, with or without conditions, any civil penalty which is or may be imposed under this section.

  (e) Forfeiture.—



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1	(1) In general.—Any vessel (including the
2	vessel's equipment, stores, and cargo) and other
3	item used, and any Refuge resource taken or re-
4	tained, in any manner, in connection with or as a re-
5	sult of any violation of this Act or of any regulation
6	or permit issued under this Act shall be subject to
7	forfeiture to the United States pursuant to a civil
8	proceeding under this subsection. The proceeds from
9	forfeiture actions under this subsection shall con-
10	stitute a separate recovery in addition to any
11	amounts recovered as civil penalties under this sec-
12	tion or as civil damages under section 10. None of
13	those proceeds shall be subject to setoff.
14	(2) Application of the customs laws.—
15	The Secretary may exercise the authority of any
16	United States official granted by any relevant cus-
17	toms law relating to the seizure, forfeiture, con-
18	demnation, disposition, remission, and mitigation of
19	property in enforcing this Act.
20	(3) Disposal of Refuge Resources.—Any
21	Refuge resource seized pursuant to this Act may be
22	disposed of pursuant to an order of the appropriate
23	court, or, if perishable, in a manner prescribed by
24	regulations promulgated by the Secretary. Any pro-

ceeds from the sale of such Refuge resource shall for



1	all purposes represent the Refuge resource so dis-
2	posed of in any subsequent legal proceedings.
3	(4) Presumption.—For the purposes of this
4	section there is a rebuttable presumption that all
5	Refuge resources found on board a vessel that are
6	used or seized in connection with a violation of this
7	Act or of any regulation or permit issued under this
8	Act were taken or retained in violation of this Act
9	or of a regulation or permit issued under this Act
10	(f) Payment of Storage, Care, and Other
11	Costs.—
12	(1) Expenditures.—
13	(A) RETENTION OF PENALTIES, FORFEIT
14	URES, AND COSTS.—Notwithstanding any other
15	law, amounts received by the United States as
16	civil penalties, forfeitures of property, and costs
17	imposed under paragraph (2) shall be retained
18	by the Secretary in the manner provided for in
19	section 107(f)(1) of the Comprehensive Envi-
20	ronmental Response, Compensation and Liabil-
21	ity Act (42 U.S.C. 9607 (f)(1)).
22	(B) Use of forfeitures and costs.—
23	Amounts received under this section for forfeit
24	ures and costs imposed under paragraph (2)

shall be used to pay the reasonable and nec-



1	essary costs incurred by the Secretary to pro-
2	vide temporary storage, care, maintenance, and
3	disposal of any Refuge resource or other prop-
4	erty seized in connection with a violation of this
5	Act or any regulation or permit issued under
6	this Act.
7	(C) USE OF CIVIL PENALTIES AND RE-
8	MAINING AMOUNTS.—Amounts received under
9	this section as civil penalties and any amounts
10	remaining after the operation of subparagraph
11	(B) shall be used, in order of priority, to—
12	(i) manage and improve the Refuge
13	with respect to which the violation oc-
14	curred that resulted in the penalty or for-
15	feiture; and
16	(ii) pay a reward to any person who
17	furnishes information leading to an assess-
18	ment of a civil penalty, or to a forfeiture
19	of property, for a violation of this Act or
20	any regulation or permit issued under this
21	Act.
22	(2) Liability for costs.—Any person as-
23	sessed a civil penalty for a violation of this Act or
24	of any regulation or permit issued under this Act,

and any claimant in a forfeiture action brought for



- 1 such a violation, shall be liable for the reasonable
- 2 costs incurred by the Secretary in storage, care, and
- 3 maintenance of any Refuge resource or other prop-
- 4 erty seized in connection with the violation.
- 5 (g) Subpoends.—In the case of any hearing under
- 6 this section which is determined on the record in accord-
- 7 ance with the procedures provided for under section 554
- 8 of title 5, United States Code, the Secretary may issue
- 9 subpoenas for the attendance and testimony of witnesses
- 10 and the production of relevant papers, books, electronic
- 11 files, and documents, and may administer oaths.
- 12 (h) Use of Resources of State and Other Fed-
- 13 ERAL AGENCIES.—The Secretary shall, whenever appro-
- 14 priate, use by agreement the personnel, services, and fa-
- 15 cilities of State and other Federal departments, agencies,
- 16 and instrumentalities, on a reimbursable or nonreimburs-
- 17 able basis, to carry out the Secretary's responsibilities
- 18 under this section.
- 19 (i) Coast Guard Authority not Limited.—Noth-
- 20 ing in this section shall be considered to limit the authority
- 21 of the Coast Guard to enforce this or any other Federal
- 22 law under section 89 of title 14, United States Code.
- 23 (j) Injunctive Relief.—If the Secretary deter-
- 24 mines that there is an imminent risk of destruction or loss
- 25 of or injury to a Refuge resource, or that there has been



- 1 actual destruction or loss of, or injury to a Refuge re-
- 2 source that may give rise to liability under section 10, the
- 3 Attorney General, upon request of the Secretary, shall
- 4 seek to obtain such relief as may be necessary to abate
- 5 such risk or actual destruction, loss, or injury, or to re-
- 6 store or replace the Refuge resource, or both. The district
- 7 courts of the United States shall have jurisdiction in such
- 8 a case to order such relief as the public interest and the
- 9 equities of the case may require.
- 10 (k) Area of Application and Enforceability.—
- 11 The area of application and enforceability of this Act in-
- 12 cludes the territorial sea of the United States, as described
- 13 in Presidential Proclamation 5928 of December 27, 1988,
- 14 and the United States exclusive economic zone, consistent
- 15 with international law.
- 16 (l) Nationwide Service of Process.—In any ac-
- 17 tion by the United States under this Act, process may be
- 18 served in any district where the defendant is found, re-
- 19 sides, transacts business, or has appointed an agent for
- 20 the service of process.
- 21 SEC. 9. DESTRUCTION OR LOSS OF, OR INJURY TO, REFUGE
- 22 RESOURCES.
- 23 (a) Liability.—
- 24 (1) Liability to united states.—Any per-
- 25 son who destroys, causes the loss of, or injures any



Refuge resource is liable to the United States for an
amount equal to the sum of—
(A) the amount of response costs and dam-
ages resulting from the destruction, loss, or in-
jury; and
(B) interest on that amount calculated in
the manner described under section 1005 of the
Oil Pollution Act of 1990 (33 U.S.C. 2705).
(2) Liability in Rem.—Any vessel used to de-
stroy, cause the loss of, or injure any Refuge re-
source shall be liable in rem to the United States for
response costs and damages resulting from such de-
struction, loss, or injury. The amount of that liabil-
ity shall constitute a maritime lien on the vessel and
may be recovered in an action in rem in any district
court of the United States that has jurisdiction over
the vessel.
(3) Defenses.—A person is not liable under
this subsection if that person establishes that—
(A) the destruction or loss of, or injury to,
the Refuge resource was caused solely by an act
of God, an act of war, or an act or omission of
a third party, and the person acted with due



care;

1	(B) the destruction, loss, or injury was
2	caused by an activity authorized by Federal or
3	State law; or
4	(C) the destruction, loss, or injury was
5	negligible.
6	(4) Limits to liability.—Nothing in sections
7	4281 through 4289 of the Revised Statutes of the
8	United States or section 3 of the Act of February
9	13, 1893, shall limit the liability of any person
10	under this Act.
11	(b) Response Actions and Damage Assess-
12	MENT.—
13	(1) RESPONSE ACTIONS.—The Secretary may
14	undertake or authorize all necessary actions to pre-
15	vent or minimize the destruction or loss of, or injury
16	to, Refuge resources, or to minimize the imminent
17	risk of such destruction, loss, or injury.
18	(2) Damage assessment.—The Secretary
19	shall assess damages to Refuge resources in accord-
20	ance with section $4(6)$ .
21	(c) CIVIL ACTIONS FOR RESPONSE COSTS AND DAM-
22	AGES.—
23	(1) Commencement.—The Attorney General,
24	upon request of the Secretary, may commence a civil
25	action against any person or vessel who may be lia-



1	ble under subsection (a) for response costs and dam-
2	ages. The Secretary, acting as trustee for Refuge re-
3	sources, shall submit a request for such an action to
4	the Attorney General whenever a person may be lia-
5	ble for such costs or damages.
6	(2) Venue.—An action under this subsection
7	may be brought in the United States district court
8	for any district in which—
9	(A) the defendant is located, resides, or is
10	doing business, in the case of an action against
11	a person;
12	(B) the vessel is located, in the case of an
13	action against a vessel; or
14	(C) the destruction of, loss of, or injury to
15	a refuge resource occurred.
16	(d) Use of Recovered Amounts.—Response costs
17	and damages recovered by the Secretary under this section
18	shall be retained by the Secretary in the manner provided
19	for in section $107(f)(1)$ of the Comprehensive Environ-
20	mental Response, Compensation and Liability Act (42
21	U.S.C. $9607 (f)(1)$ , and used as follows:
22	(1) Response costs.—amounts recovered by
23	the United States for costs of response actions and
24	damage assessments under this section shall be

used, as the Secretary considers appropriate—



1	(A) to reimburse the Secretary or any
2	other Federal or State agency that conducted
3	those activities; and
4	(B) after reimbursement of such costs, to
5	restore, replace, or acquire the equivalent of
6	any refuge resource.
7	(2) Other amounts.—All other amounts re-
8	covered shall be used, in order of priority—
9	(A) to restore, replace, or acquire the
10	equivalent of the Refuge resources that were
11	the subject of the action, including for costs of
12	monitoring and the costs of curation and con-
13	servation of archeological, historical, and cul-
14	tural Refuge resources; and
15	(B) to restore degraded Refuge resources
16	that were the subject of the action.
17	(3) Federal-state coordination.—Amounts
18	recovered under this section with respect to Refuge
19	resources lying within the jurisdiction of the State
20	shall be used under paragraph (2) in accordance
21	with the court decree or settlement agreement and
22	an agreement entered into by the Secretary and the
23	Governor of the State.
24	(e) Statute of Limitations.—An action for re-
25	sponse costs or damages under subsection (c) shall be



- 1 barred unless the complaint is filed within 3 years after
- 2 the date on which the Secretary completes a damage as-
- 3 sessment and restoration plan for the Refuge resources
- 4 to which the action relates.

## 5 SEC. 10. REPEAL OF SUPERSEDED PROVISIONS.

- 6 (a) National Marine Sanctuaries Act.—Section
- 7 304(f)(3) of the National Marine Sanctuaries Act (16
- 8 U.S.C. 1434(f)(3)) is amended by striking "documents
- 9 for" and all that follows through the period and inserting
- 10 "documents for a Thunder Bay National Marine Sanc-
- 11 tuary.".
- 12 (b) National Marine Sanctuaries Amendments
- 13 Act of 2000.—Subsection (g) of section 6 of the National
- 14 Marine Sanctuaries Amendments Act of 2000 (Public Law
- 15 106–513; 114 Stat 2385) is repealed.
- 16 SEC. 11. IMPLEMENTATION.
- 17 The Secretary shall issue any regulations necessary
- 18 to implement this Act within 6 months after the date of
- 19 its enactment.

